ASSEMBLY, No. 4244

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED JUNE 13, 2013

Sponsored by: Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen)

Co-Sponsored by: Assemblywoman Handlin

SYNOPSIS

Authorizes court to include in domestic violence restraining orders a provision making the order applicable to a pregnant victim's child upon birth of the child.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/18/2013)

1 **AN ACT** concerning domestic violence and amending P.L.1991, c.261.

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

567

8

32

33

34

35

3637

38 39

40

41

- 1. Section 10 of P.L.1991, c.261 (C.2C:25-26) is amended to read as follows:
- 9 10. a. When a defendant charged with a crime or offense 10 involving domestic violence is released from custody before trial on 11 bail or personal recognizance, the court authorizing the release may 12 as a condition of release issue an order prohibiting the defendant 13 from having any contact with the victim including, but not limited 14 to, restraining the defendant from entering the victim's residence, 15 place of employment or business, or school, and from harassing or 16 stalking the victim or the victim's friends, co-workers, or relatives 17 in any way. If the victim is pregnant the court may order that the 18 victim's child shall, immediately upon birth, be included in the 19 order. The court may also enter an order prohibiting the defendant 20 from having any contact with any animal owned, possessed, leased, 21 kept, or held by either party or a minor child residing in the 22 household. In addition, the court may enter an order directing the 23 possession of the animal and providing that the animal shall not be 24 disposed of prior to the disposition of the crime or offense. The 25 court may enter an order prohibiting the defendant from possessing 26 any firearm or other weapon enumerated in subsection r. of 27 N.J.S.2C:39-1 and ordering the search for and seizure of any such 28 weapon at any location where the judge has reasonable cause to 29 believe the weapon is located. The judge shall state with specificity 30 the reasons for and scope of the search and seizure authorized by 31 the order.
 - b. The written court order releasing the defendant shall contain the court's directives specifically restricting the defendant's ability to have contact with the victim, the victim's friends, co-workers, or relatives, or any animal owned, possessed, leased, kept, or held by either party or a minor child residing in the household. The clerk of the court or other person designated by the court shall provide a copy of this order to the victim forthwith.
 - c. The victim's location shall remain confidential and shall not appear on any documents or records to which the defendant has access.
- d. Before bail is set, the defendant's prior record shall be considered by the court. The court shall also conduct a search of the domestic violence central registry. Bail shall be set as soon as is feasible, but in all cases within 24 hours of arrest.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- Once bail is set it shall not be reduced without prior notice 2 to the county prosecutor and the victim. Bail shall not be reduced by a judge other than the judge who originally ordered bail, unless the reasons for the amount of the original bail are available to the judge who reduces the bail and are set forth in the record.
 - A victim shall not be prohibited from applying for, and a court shall not be prohibited from issuing, temporary restraints pursuant to this act because the victim has charged any person with commission of a criminal act.

10 (cf: P.L.2011, c.213, s.1)

11 12

13

1

3

4

5

6

7

8

9

- 2. Section 11 of P.L.1991, c.261 (C.2C:25-27) is amended to read as follows:
- 14 11. a. When a defendant is found guilty of a crime or offense 15 involving domestic violence and a condition of sentence restricts 16 the defendant's ability to have contact with the victim, the victim's 17 friends, co-workers, or relatives, or an animal owned, possessed, 18 leased, kept, or held by either party or a minor child residing in the 19 household, that condition shall be recorded in an order of the court 20 and a written copy of that order shall be provided to the victim by 21 the clerk of the court or other person designated by the court. <u>If the</u> 22 victim is pregnant the court may order that the victim's child shall, 23 immediately upon birth, be included in the order. In addition to 24 restricting a defendant's ability to have contact with the victim, the 25 victim's friends, co-workers, or relatives, or an animal owned, 26 possessed, leased, kept, or held by either party or a minor child 27 residing in the household, the court may require the defendant to 28 receive professional counseling from either a private source or a 29 source appointed by the court, and if the court so orders, the court 30 shall require the defendant to provide documentation of attendance 31 at the professional counseling. In any case where the court order 32 contains a requirement that the defendant receive professional 33 counseling, no application by the defendant to dissolve the 34 restraining order shall be granted unless, in addition to any other 35 provisions required by law or conditions ordered by the court, the 36 defendant has completed all required attendance at such counseling.
 - b. In addition the court may enter an order directing the possession of an animal owned, possessed, leased, kept, or held by either party or a minor child residing in the household. Where a person has abused or threatened to abuse such animal, there shall be a presumption that possession of the animal shall be awarded to the non-abusive party.

42

(cf: P.L.2011, c.213, s.2)

43 44

37

38

39

40

- 45 3. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to 46 read as follows:
- 47 13. a. A hearing shall be held in the Family Part of the Chancery 48 Division of the Superior Court within 10 days of the filing of a

complaint pursuant to section 12 of P.L.1991, c.261 (C.2C:25-28) in the county where the ex parte restraints were ordered, unless good cause is shown for the hearing to be held elsewhere. A copy of the complaint shall be served on the defendant in conformity with the Rules of Court. If a criminal complaint arising out of the same incident which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) has been filed, testimony given by the plaintiff or defendant in the domestic violence matter shall not be used in the simultaneous or subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would otherwise be admissible hearsay under the rules of evidence that govern where a party is unavailable. At the hearing the standard for proving the allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:

- (1) The previous history of domestic violence between the plaintiff and defendant, including threats, harassment and physical abuse;
 - (2) The existence of immediate danger to person or property;
 - (3) The financial circumstances of the plaintiff and defendant;
 - (4) The best interests of the victim and any child;

- (5) In determining custody and parenting time the protection of the victim's safety; and
- (6) The existence of a verifiable order of protection from another jurisdiction.

An order issued under this act shall only restrain or provide damages payable from a person against whom a complaint has been filed under this act and only after a finding or an admission is made that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or parenting time.

b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. In addition to any other provisions, any restraining order issued by the court shall bar the defendant from purchasing, owning, possessing or controlling a firearm and from receiving or retaining a firearms purchaser identification card or permit to purchase a handgun pursuant to N.J.S.2C:58-3 during the period in which the restraining order is in effect or two years whichever is greater, except that this provision shall not apply to any law enforcement officer while actually on duty, or to any member of the Armed Forces of the United States or member of the National Guard while actually on duty or traveling to or from an authorized place of duty. At the hearing the judge of the Family Part of the

Chancery Division of the Superior Court may issue an order granting any or all of the following relief:

- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- (3) An order providing for parenting time. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of parenting time. Parenting time arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for parenting time may include a designation of a place of parenting time away from the plaintiff, the participation of a third party, or supervised parenting time.
- (a) The court shall consider a request by a custodial parent who has been subjected to domestic violence by a person with parenting time rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a parenting time order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the parenting time order and hold an emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the parenting time order has threatened the safety and well-being of the child.
- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Victims of Crime Compensation Office for any and all compensation paid by the Victims of Crime Compensation Office directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken by the defendant, cost of counseling for the victim, moving or other travel

expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.

- (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling. No application by the defendant to dissolve a final order which contains a requirement for attendance at professional counseling pursuant to this paragraph shall be granted by the court unless, in addition to any other provisions required by law or conditions ordered by the court, the defendant has completed all required attendance at such counseling.
- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- 47 (12) An order requiring that a law enforcement officer 48 accompany either party to the residence or any shared business

premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.

(13) (Deleted by amendment, P.L.1995, c.242).

- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- (16) In addition to the order required by this subsection prohibiting the defendant from possessing any firearm, the court may also issue an order prohibiting the defendant from possessing any other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the search for and seizure of any firearm or other weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- (18) An order requiring the defendant to undergo a psychiatric evaluation.
 - (19) An order directing the possession of any animal owned, possessed, leased, kept, or held by either party or a minor child residing in the household. Where a person has abused or threatened to abuse such animal, there shall be a presumption that possession of the animal shall be awarded to the non-abusive party.
- (20) An order providing that, if the plaintiff is pregnant, the plaintiff's child shall be included in the restraining order immediately upon birth.
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or

A4244 VAINIERI HUTTLE

has available a complete record of the hearing or hearings on which
the order was based.

e. Prior to the issuance of any order pursuant to this section, the court shall order that a search be made of the domestic violence central registry.

(cf: P.L.2011, c.213, s.4)

4. This act shall take effect immediately.

STATEMENT

This bill would permit courts to include in domestic violence protection orders a provision indicating that, when a victim is pregnant, the provisions of the protection order will apply to the victim's child immediately upon birth. Such a provision would only apply after the child is born; nothing in the bill is intended to establish a right of personhood in an unborn fetus.

This bill is based in part on the holding in <u>B.C.</u> v. <u>T.G.</u>, 2013 N.J. Super. LEXIS 66 (Ch. Div. January 31, 2013), in which the Family Part of the Chancery Division of the Superior Court held that, when a victim is pregnant, the court may order that any protections ordered under the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.), will apply to the victim's child upon the birth of the child. The court, noting that the protections in a domestic violence restraining order apply to the victim's immediate family, stated that "there is little sense in requiring the victim to have to return to court again immediately after the birth of the child for an emergent hearing in order to add the baby to her final restraining order." <u>Id.</u> at 16. The court additionally noted that, for various reasons, "a new parent may be either unable or unwilling to immediately return to domestic violence court immediately following childbirth." <u>Id.</u> at 17.